### HOUSE JOURNAL 61ST LEGISLATURE TWENTY-SIXTH LEGISLATIVE DAY

Helena, Montana
House Chambers
February 4, 2009
State Capitol

House convened at 1:00 p.m. Mr. Speaker in the Chair. Invocation by Rep. Villa. Pledge of Allegiance to the Flag.

Roll Call. All members present. Except for Rep. Sands who is excused. Quorum present.

#### **MOTIONS**

Rep. Campbell moved that **HB 152** be moved from the Education Committee to the Appropriations Committee. Motion carried.

### **ANNOUNCEMENTS**

Rep. Sesso announced that **HB 152** has been moved from the Education Committee to the Appropriations Committee and that without objection the Appropriations Committee hearing on **HB 152** will begin this afternoon.

#### REPORTS OF STANDING COMMITTEES

AGRICULTURE (Jopek, Chairman):

2/4/2009

HB 368, do pass. Report adopted.

FEDERAL RELATIONS, ENERGY, AND TELECOMMUNICATIONS (Noonan, Chairman):

2/4/2009

SB 39, be concurred in. Report adopted.

FISH, WILDLIFE AND PARKS (Van Dyk, Chairman):

2/4/2009

HB 203, introduced bill, be amended as follows:

1. Title, line 5.

Following: "NOTIFY"

Strike: "CERTAIN LANDOWNERS AND"

2. Title, line 6.

Following: "BEARS,"

Insert: "AND"

Following: "LIONS"

Strike: ", ELK, DEER, AND ANTELOPE"

Following: "PROPERTY;"

Insert: "PROHIBITING THE TRANSPLANTATION OF ANY ANIMAL ONTO PRIVATE PROPERTY WITHOUT PRIOR PERMISSION FROM THE LANDOWNER:"

3. Page 1, line 14.

Following: "website"

Strike: "and in newspapers of"

Insert: "and, when practical, by personal contact in the"

Following: "general"

Strike: "circulation throughout the"

4. Page 1, line 15.

Strike: "likely to range"
Insert: "released"

5. Page 1, line 16 through line 18.

Following: "(b)" on line 16

Strike: remainder of line 16 through "released" on line 18

Insert: "notify the public through print and broadcast media of the availability of release information on the

department's website"

6. Page 1, line 19.

Following: "(2)"

Strike: "If an elk, deer, or antelope is transplanted on private property and written"

Insert: "Prior"

7. Page 1, line 20.

Following: first "landowner"

Strike: remainder of line 20 through "mail"

Insert: "is required before any animal may be transplanted onto private property"

And, as amended, do pass. Report adopted.

HB 223, do pass. Report adopted.

HB 296, do pass. Report adopted.

#### LOCAL GOVERNMENT (Arntzen, Chairman):

2/4/2009

HB 269, do pass. Report adopted.

HB 273, do pass. Report adopted.

SB 74, be amended as follows:

1. Page 1, line 22.

Following: "appropriate"

Insert: "and other appropriate"

And, as amended, be concurred in. Report adopted.

TAXATION (Lake, Chairman):

2/4/2009

SB 115, be concurred in. Report adopted.

### MESSAGES FROM THE SENATE

Senate bills passed and transmitted to the House for concurrence:

2/4/2009

SB 18, introduced by Wanzenried

SB 113, introduced by Keane

SB 202, introduced by Hinkle

SB 214, introduced by Steinbeisser

SB 247, introduced by Black

SB 252, introduced by Cooney

**Senate joint resolution** passed and transmitted to the House for concurrence:

2/4/2009

SJR 11, introduced by Brueggeman

### FIRST READING AND COMMITMENT OF BILLS

The following House bills were introduced, read first time, and referred to committees:

- HB 431, introduced by Blewett, Butcher, Roberts, referred to Judiciary.
- HB 432, introduced by Mehlhoff, Cohenour, referred to Education.
- **HB 433**, introduced by Malek, Dickenson, Fleming, Augare, Williams, Squires, Steenson, Juneau, Belcourt, Sands, Furey, Henry, Hamilton, Grinde, McAlpin, Reinhart, A. Noonan, McClafferty, Hollenbaugh, referred to Education. **HB 434**, introduced by Wilmer, Vincent, referred to Fish Wildlife and Parks.
- HB 435, introduced by Wilmer, Augare, P. Beck, Becker, Belcourt, Boland, Boss Ribs, Caferro, Cohenour, Dickenson, Driscoll, Fleming, French, Furey, Getz, Grinde, Hands, Henry, Hollenbaugh, Jopek, Kottel, MacDonald, Malek, McClafferty, Mehlhoff, A. Noonan, P. Noonan, Pease-Lopez, Phillips, Reinhart, Roundstone, Sands, Sesso, Steenson, Villa, Wilmer, Wilson, referred to Business and Labor.
- HB 436, introduced by Phillips, Cooney, French, Gebhardt, Kottel, Shockley, referred to Local Government.
- HB 437, introduced by Hands, Wanzenried, referred to Transportation.
- HB 438, introduced by Sands, referred to Business and Labor.
- HB 439, introduced by Sands, referred to Local Government.
- HB 440, introduced by Mendenhall, referred to Appropriations.
- HB 441, introduced by Kerns, referred to Transportation.
- HB 442, introduced by Stahl, referred to Transportation.
- HB 443, introduced by Menahan, Phillips, referred to Fish, Wildlife and Parks.

The following House joint resolutions were introduced, read first time, and referred to committees:

- HJR 16, introduced by MacDonald, Williams, Kaufmann, Dickenson, Grinde, Becker, Caferro, Juneau, Sands, Pease-Lopez, Malek, French, Henry, Stewart-Peregoy, Boss Ribs, McClafferty, Hands, Wilmer, Squires, Pomnichowski, Cohenour, Moss, Caferro, referred to State Administration.
- HJR 17, introduced by French, Murphy, Cohenour, Malek, Pomnichowski, Hamilton, P. Noonan, Windy Boy, Juneau, Gallus, Glaser, Boland, Becker, Sands, Hunter, Lewis, Taylor, Hunter, Mendenhall, Warburton, Brenden, Arntzen, McGillvray, R. Brown, Di. Barrett, McNutt, referred to Human Services.

The following Senate bills were introduced, read first time, and referred to committees:

- SB 18, introduced by Wanzenried, referred to Appropriations.
- SB 113, introduced by Keane, referred to Natural Resources.
- SB 202, introduced by Hinkle, Hendrick, Jackson, Gebhardt, Murphy, De. Barrett, Zinke, Ankney, referred to Fish, Wildlife and Parks.
- SB 214, introduced by Steinbeisser, Bales, Ripley, Brenden, Lewis, Zinke, Curtiss, Black, Tutvedt, referred to Agriculture.
- SB 247, introduced by Black, Ankney, Bales, Black, T. Brown, Cohenour, Cooney, Ebinger, Hollandsworth, Jackson, Jones, Laible, Regier, Ripley, Schmidt, Stewart-Peregoy, Vincent, referred to Business and Labor.
- SB 252, introduced by Cooney, Cohenour, Ankney, Arntzen, Augare, Bales, Balyeat, Barkus, De. Barrett, Di. Barrett, B. Beck, P. Beck, Becker, Belcourt, Bennett, Black, Blewett, Boland, Branae, Brenden, D. Brown, T. Brown, Butcher, Caferro, Cohenour, Dickenson, Erickson, Esp, Essmann, French, Furey, Gallus, Gebhardt, Gillan, Grinde, Hamlett, Hansen, Hawk, Hawks, Henry, Hinkle, Hollandsworth, Ingraham, Jackson, Jent, Kasten, Kaufmann, Keane, Klock, Laible, Lake, Larsen, Laslovich, Lewis, MacDonald, MacLaren, McGee, McGillvray,

McNutt, Menahan, Mendenhall, Miller, More, Morgan, Moss, Murphy, Nooney, O'Hara, Perry, J. Peterson, K. Peterson, Pomnichowski, Randall, Regier, Reichner, Ripley, Roberts, Shockley, Smith, Squires, Stahl, Steinbeisser, Stewart-Peregoy, Stoker, Story, Taylor, J. Tropila, Tutvedt, Van Dyk, Vance, Villa, Vincent, Wanzenried, Warburton, Williams, Windy Boy, Zinke, referred to State Administration.

The following Senate joint resolution was introduced, read first time, and referred to committee:

SJR 11, introduced by Brueggeman, referred to Agriculture.

# SECOND READING OF BILLS (COMMITTEE OF THE WHOLE)

Majority Leader Campbell moved the House resolve itself into a Committee of the Whole for consideration of business on second reading. Motion carried. Representative Caferro in the chair.

Mr. Speaker: We, your Committee of the Whole, having had under consideration business on second reading, recommend as follows:

HB 95 - Representative Hawk moved HB 95 do pass. Motion carried as follows:

Yeas: Ankney, Arntzen, Augare, Barrett, Bean, B. Beck, P. Beck, Becker, Belcourt, Bennett, Berry, Blasdel, Blewett, Boland, Boniek, Boss Ribs, Brown, Butcher, Caferro, Campbell, Cohenour, Dickenson, Driscoll, Ebinger, Fleming, French, Furey, Getz, Grinde, Hamilton, Hands, Hawk, Hendrick, Henry, Himmelberger, Hiner, Hollandsworth, Hollenbaugh, Hoven, Howard, Hunter, Ingraham, Jones, Jopek, Kasten, Kerns, Klock, Kottel, Lake, MacDonald, MacLaren, Malek, McAlpin, McChesney, McClafferty, McGillvray, McNutt, Mehlhoff, Menahan, Mendenhall, Milburn, Miller, More, Morgan, A. Noonan, P. Noonan, Nooney, O'Hara, Pease-Lopez, Peterson, Phillips, Pomnichowski, Randall, Regier, Reichner, Reinhart, Roberts, Roundstone, Sales, Sands, Sesso, Smith, Sonju, Stahl, Steenson, Stoker, Taylor, Vance, Van Dyk, Villa, Vincent, Wagner, Warburton, Washburn, Welborn, Wilmer, Wilson, Wiseman, Mr. Speaker.

Nays: None.

Total 0

Excused: None.

Total 0

Absent or not voting: Glaser.

Total 1

HB 209 - Representative Phillips moved HB 209 do pass. Motion failed as follows:

Yeas: Augare, Barrett, P. Beck, Becker, Belcourt, Blewett, Boland, Boss Ribs, Caferro, Cohenour, Dickenson, Driscoll, Ebinger, Fleming, Furey, Getz, Grinde, Hamilton, Hands, Henry, Hiner, Hollenbaugh, Hunter, Jopek, Kottel, MacDonald, Malek, McAlpin, McChesney, McClafferty, Mehlhoff, Menahan, A. Noonan, P. Noonan, Phillips, Pomnichowski, Reinhart, Roundstone, Sands, Sesso, Steenson, Van Dyk, Villa, Wilmer, Wilson, Wiseman, Mr. Speaker.

Total 47

Nays: Ankney, Arntzen, Bean, B. Beck, Bennett, Berry, Blasdel, Boniek, Brown, Butcher, Campbell, French, Glaser, Hawk, Hendrick, Himmelberger, Hollandsworth, Hoven, Howard, Ingraham, Jones, Kasten, Kerns, Klock, Lake,

MacLaren, McGillvray, McNutt, Mendenhall, Milburn, Miller, More, Morgan, Nooney, O'Hara, Pease-Lopez, Peterson, Randall, Regier, Reichner, Roberts, Sales, Smith, Sonju, Stahl, Stoker, Taylor, Vance, Vincent, Wagner, Warburton, Washburn, Welborn.

Total 53

Excused: None.

Total 0

Absent or not voting: None.

Total 0

Rep. Campbell move to pass consideration on **HB 250** for the day.

HB 363 - Representative Jones moved HB 363 do pass. Motion carried as follows:

Yeas: Ankney, Arntzen, Augare, Barrett, Bean, B. Beck, P. Beck, Becker, Belcourt, Bennett, Berry, Blasdel, Blewett, Boland, Boniek, Boss Ribs, Brown, Butcher, Caferro, Campbell, Cohenour, Dickenson, Driscoll, Ebinger, Fleming, French, Furey, Getz, Glaser, Grinde, Hamilton, Hands, Hawk, Hendrick, Henry, Himmelberger, Hiner, Hollandsworth, Hollenbaugh, Hoven, Howard, Hunter, Ingraham, Jones, Jopek, Kasten, Kerns, Klock, Kottel, Lake, MacDonald, MacLaren, Malek, McAlpin, McChesney, McClafferty, McGillvray, McNutt, Mehlhoff, Menahan, Mendenhall, Milburn, Miller, More, Morgan, A. Noonan, P. Noonan, Nooney, O'Hara, Pease-Lopez, Peterson, Phillips, Pomnichowski, Randall, Regier, Reichner, Reinhart, Roberts, Roundstone, Sales, Sands, Sesso, Smith, Sonju, Stahl, Steenson, Stoker, Taylor, Vance, Van Dyk, Villa, Vincent, Wagner, Warburton, Washburn, Welborn, Wilmer, Wilson, Wiseman, Mr. Speaker.

Total 100

Nays: None. Total 0

Excused: None.

Total 0

Absent or not voting: None.

Total 0

Majority Leader Campbell moved the committee rise and report. Motion carried. Committee arose. House resumed. Mr. Speaker in the chair. Chairman Caferro moved the Committee of the Whole report be adopted. Report adopted as follows:

Yeas: Ankney, Arntzen, Augare, Barrett, Bean, B. Beck, P. Beck, Becker, Belcourt, Bennett, Berry, Blasdel, Blewett, Boland, Boniek, Boss Ribs, Brown, Caferro, Campbell, Cohenour, Dickenson, Driscoll, Ebinger, Fleming, French, Furey, Getz, Glaser, Grinde, Hamilton, Hands, Hawk, Hendrick, Henry, Himmelberger, Hiner, Hollandsworth, Hollenbaugh, Hoven, Howard, Hunter, Ingraham, Jones, Jopek, Kasten, Kerns, Klock, Kottel, Lake, MacDonald, MacLaren, Malek, McAlpin, McChesney, McClafferty, McGillvray, McNutt, Mehlhoff, Menahan, Mendenhall, Milburn, Miller, More, Morgan, A. Noonan, P. Noonan, Nooney, O'Hara, Pease-Lopez, Peterson, Phillips, Pomnichowski, Randall, Regier, Reichner, Reinhart, Roberts, Roundstone, Sales, Sesso, Smith, Sonju, Stahl, Steenson, Stoker, Taylor, Vance, Van Dyk, Villa, Vincent, Wagner, Warburton, Washburn, Welborn, Wilmer, Wilson, Wiseman, Mr. Speaker.

Total 98

Nays: Butcher.

Total 1

Excused: Sands.

Total 1

Absent or not voting: None.

Total 0

### THIRD READING OF BILLS

The following bills having been read three several times, title and history agreed to, were disposed of in the following manner:

### HB 44 passed as follows:

Yeas: Ankney, Arntzen, Augare, Barrett, Bean, B. Beck, P. Beck, Becker, Bennett, Berry, Blasdel, Blewett, Boland, Boniek, Boss Ribs, Brown, Butcher, Caferro, Campbell, Cohenour, Dickenson, Driscoll, Ebinger, Fleming, French, Furey, Getz, Glaser, Grinde, Hamilton, Hands, Hawk, Hendrick, Henry, Himmelberger, Hiner, Hollandsworth, Hollenbaugh, Hoven, Howard, Hunter, Ingraham, Jones, Jopek, Kasten, Kerns, Klock, Kottel, Lake, MacDonald, MacLaren, Malek, McAlpin, McChesney, McClafferty, McGillvray, McNutt, Mehlhoff, Menahan, Mendenhall, Milburn, Miller, More, Morgan, A. Noonan, P. Noonan, Nooney, O'Hara, Pease-Lopez, Peterson, Phillips, Pomnichowski, Randall, Regier, Reichner, Reinhart, Roberts, Roundstone, Sales, Sesso, Smith, Sonju, Stahl, Steenson, Stoker, Taylor, Vance, Van Dyk, Villa, Vincent, Wagner, Warburton, Washburn, Welborn, Wilmer, Wilson, Wiseman, Mr. Speaker.

Total 98

Nays: None. Total 0

Excused: Sands.

Total 1

Absent or not voting: Belcourt.

Total 1

### **HB 123** passed as follows:

Yeas: Ankney, Arntzen, Augare, Barrett, Bean, B. Beck, P. Beck, Becker, Bennett, Berry, Blasdel, Blewett, Boland, Boniek, Boss Ribs, Brown, Butcher, Campbell, Cohenour, Driscoll, Ebinger, French, Getz, Glaser, Grinde, Hamilton, Hands, Hawk, Hendrick, Henry, Himmelberger, Hiner, Hollandsworth, Hollenbaugh, Hoven, Howard, Hunter, Ingraham, Jones, Jopek, Kasten, Kerns, Klock, Kottel, Lake, MacLaren, Malek, McAlpin, McChesney, McClafferty, McGillvray, McNutt, Mehlhoff, Menahan, Mendenhall, Milburn, Miller, More, Morgan, A. Noonan, P. Noonan, Nooney, O'Hara, Pease-Lopez, Peterson, Phillips, Randall, Regier, Reichner, Reinhart, Roberts, Roundstone, Sales, Sesso, Smith, Sonju, Stahl, Steenson, Stoker, Taylor, Vance, Villa, Vincent, Wagner, Warburton, Washburn, Welborn, Wilson, Mr. Speaker.

Nays: Caferro, Dickenson, Fleming, Furey, MacDonald, Pomnichowski, Van Dyk, Wiseman. Total 8

Excused: Sands.

Total 1

Absent or not voting: Belcourt.

Total 1

### **HB 139** passed as follows:

Yeas: Ankney, Arntzen, Augare, Barrett, Bean, B. Beck, P. Beck, Becker, Bennett, Berry, Blasdel, Blewett, Boland, Boniek, Boss Ribs, Brown, Butcher, Caferro, Campbell, Cohenour, Dickenson, Driscoll, Ebinger, Fleming, French, Furey, Getz, Glaser, Grinde, Hamilton, Hands, Hawk, Hendrick, Henry, Himmelberger, Hiner, Hollandsworth, Hollenbaugh, Hoven, Howard, Hunter, Ingraham, Jones, Jopek, Kasten, Kerns, Klock, Kottel, Lake, MacDonald, MacLaren, Malek, McAlpin, McChesney, McClafferty, McGillvray, McNutt, Mehlhoff, Menahan, Mendenhall, Milburn, Miller, More, Morgan, A. Noonan, P. Noonan, Nooney, O'Hara, Pease-Lopez, Peterson, Phillips, Pomnichowski, Randall, Regier, Reichner, Reinhart, Roberts, Roundstone, Sales, Sesso, Smith, Sonju, Stahl, Steenson, Stoker, Taylor, Vance, Van Dyk, Villa, Vincent, Wagner, Warburton, Washburn, Welborn, Wilmer, Wilson, Wiseman, Mr. Speaker.

Total 98

Nays: None. Total 0

Excused: Sands.

Total 1

Absent or not voting: Belcourt.

Total 1

### HB 153 passed as follows:

Yeas: Ankney, Arntzen, Augare, Barrett, B. Beck, P. Beck, Becker, Bennett, Berry, Blasdel, Blewett, Boland, Boniek, Boss Ribs, Caferro, Campbell, Cohenour, Dickenson, Driscoll, Ebinger, Fleming, French, Furey, Getz, Glaser, Grinde, Hamilton, Hands, Hendrick, Henry, Himmelberger, Hiner, Hollandsworth, Hollenbaugh, Hoven, Hunter, Ingraham, Jones, Jopek, Kasten, Klock, Kottel, MacDonald, MacLaren, Malek, McAlpin, McChesney, McClafferty, McGillvray, McNutt, Mehlhoff, Menahan, Mendenhall, Milburn, Miller, More, Morgan, A. Noonan, P. Noonan, Nooney, O'Hara, Pease-Lopez, Peterson, Phillips, Pomnichowski, Randall, Reinhart, Roberts, Roundstone, Sesso, Smith, Stahl, Steenson, Stoker, Taylor, Vance, Van Dyk, Villa, Vincent, Wagner, Warburton, Washburn, Welborn, Wilson, Wiseman, Mr. Speaker.

Nays: Bean, Brown, Butcher, Hawk, Howard, Kerns, Lake, Regier, Reichner, Sales, Sonju.

Total 11

Excused: Sands.

Total 1

Absent or not voting: Belcourt.

Total 1

HJR 1 adopted as follows:

Yeas: Ankney, Arntzen, Augare, Barrett, B. Beck, P. Beck, Becker, Bennett, Berry, Blasdel, Blewett, Boland, Boss Ribs, Brown, Caferro, Campbell, Cohenour, Dickenson, Driscoll, Ebinger, Fleming, French, Furey, Getz, Glaser, Grinde, Hamilton, Hands, Hendrick, Henry, Himmelberger, Hiner, Hollandsworth, Hollenbaugh, Hoven, Hunter, Ingraham, Jones, Jopek, Klock, Kottel, MacDonald, MacLaren, Malek, McAlpin, McChesney, McClafferty, McNutt, Mehlhoff, Menahan, Milburn, Miller, Morgan, A. Noonan, P. Noonan, Nooney, O'Hara, Pease-Lopez, Phillips, Pomnichowski, Randall, Regier, Reichner, Reinhart, Roberts, Roundstone, Sales, Sesso, Smith, Sonju, Stahl, Steenson, Stoker, Taylor, Van Dyk, Villa, Vincent, Warburton, Washburn, Welborn, Wilmer, Wilson, Wiseman, Mr. Speaker.

Total 84

Nays: Bean, Butcher, Hawk, Howard, Kasten, Kerns, Lake, McGillvray, Mendenhall, More, Peterson, Vance, Wagner.

Total 13

Excused: Sands.

Total 1

Absent or not voting: Belcourt, Boniek.

Total 2

### **MOTIONS**

Rep. Campbell moved that **HB 404** be moved from Business and Labor to Local Government Committee. Motion carried.

Rep. Campbell moved that HB 250 be moved to the Appropriations Committee. Motion carried.

### SPECIAL ORDERS OF THE DAY

Rep MacDonald moved that the following undersigned names be ADDED as sponsors to HB 388 Motion carried.

HB 388 (Van Dyk, Chief Sponsor)

Senators Cooney, Hawks, Kaufmann, Schmidt, Williams and Representatives Blewett, Caferro, Furey, Grinde, Sands, Wilmer, Wiseman.

### `ANNOUNCEMENTS

Committee meetings were announced by the committee chairs.

Representative Campbell moved that the House upon adjourn after the State of the Judiciary Address, adjourn until 1:00 p.m., Thursday, February 5, 2009. Motion carried.

Mr. Speaker called the House to order at 1:57 p.m.

Sgt.-at-Arms Tensely notified Mr. Speaker that the Honorable Senate of the State of Montana awaits outside the Chamber. Speaker Bergren requested Sergeant-at-Arms Tensely to admit the Honorable Senate to the House Chambers.

Speaker Bergren introduced Senate President Story and yielded the chair to him.

Senate Majority Leader Peterson moved that the body resolve itself into a joint session for the purpose of receiving the address from the State of the Judiciary address, the Honorable Chief Justice Mike McGrath. Motion

carried.

Sgt.-at-Arms Clark announced that Honore guests await outside the chamber. Mr. President requested Sergeant-at-Arms Clark to admit the Honorable guests to the House Chambers.

Senate Majority Leader Peterson moved the President be authorized to appoint a committee of four to notify Chief Justice McGrath that we are in joint session and ready to receive his address. Motion carried.

The President appointed Senator Perry, Senator Wanzenried, Representative Ingraham, and Representative Hollenbaugh and discharged the committee to escort The Honorable Senator Tester into the House Chambers.

Sgt.-at-Arms Clark announced that the Honorable Chief Justice McGrath awaits outside the Chamber. President Story requested Sergeant-at-Arms Clark to admit the Chief Justice McGrath to the House Chambers.

The Select Committee escorted Chief Justice McGrath into the chambers.

President Story introduced the Honorable Justices of the Montana Supreme Court Justice Patricia Cotter, Justice William Leaphart, Justice Brian Morris, Justice James C. Nelson, Justice James A. Rice, Jr. Justice John Warner, and joining them the Honorable Clerk of the Montana Supreme Court, Ed Smith.

President Story introduced Chief Justice McGrath.

The Honorable Chief Justice Mike McGrath addressed the 61st joint legislative session.

Mr. Speaker.

Mr. President.

Members of the Court.

Honored Guests.

Members of this Joint Assembly.

Thank you for giving me this opportunity. It is indeed an honor to be here speaking on behalf of Montana's Judiciary.

It is very gracious of you, and appropriate I might add, to provide this opportunity to both the Executive and Judicial Branches of Montana's government.

So what is so special about the Judiciary? What do these courts do?

The citizens of this state come to the courthouse when they are in crises:

The rancher who can't irrigate because of a water dispute;

The man injured through no fault of his own who cannot work and cannot pay his mortgage, buy groceries for his family, or pay his medical bills;

The defendant wrongfully accused;

The mother who needs child support to buy diapers and formula;

The victim of a crime seeking justice;

The father whose child is wrongfully being withheld from him;

The business owner who has put a second mortgage on her house to stay in business and is now being sued;

The child crying in the crib after being abused and neglected by a parent.

All of these people come to the court because their lives are in crisis and cannot resume until this crisis is resolved.

And they come because they *know* they have rights. They *know* that there are laws that will protect them. They *know* that all they have to do is tell the judge their story and the crisis will be over.

And they know they will be treated fairly, by an independent judge—not a person beholden to money interests or partisanship or social status. Rather a judge who will listen to their grievance and make a decision based on the merits of each individual case.

Alexander Hamilton said that the "ordinary administration of criminal and civil justice . . . contributes more than any other circumstance" to the public support of a system of government.

What our founders knew was that if this republic they had created was going to succeed, it had to be based upon the rule of law, and that rule of law requires an independent and impartial manner of resolving disputes—be they commercial matters, family crises, criminal charges or removal of public officers.

And the system works!

Ted Olson served as the U.S. Solicitor General in a Republican Administration. His wife was killed on 9/11. Recently he wrote:

Every day, thousands and thousands of judges—jurists whose names we never hear, from our highest court to our most local tribunal—resolve controversies, render justice, and help keep the peace by providing a safe, reliable, efficient and honest dispute resolution process. The pay is modest, the work is frequently quite challenging, and the outcome often controversial. For every winner in these cases, there is a loser. Many disputes are close calls, and the judge's decision is bound to be unpopular with someone. But in this country we accept the decisions of judges, even when we disagree on the merits, because the process itself is vastly more important than any individual decision. Our courts are essential to an orderly, lawful society. And a robust and productive economy depends upon a consistent, predictable, evenhanded, and respected rule of law.

. . . Americans understand that no system is perfect and no judge immune from error, but also that our society would crumble if we did not respect the judicial process.

So I thank you for recognizing the importance of the Judicial Branch of our government and I thank you, again, for the opportunity to speak for the Judiciary.

Our Legislative Proposals this Session are modest—but significant. By the way, the Judicial branch, the court system for all Montanans, spends less than 1% of the entire State's budget.

We hear a lot these days about access to justice. If citizens cannot get their cases heard; if businesses don't have a way to resolve commercial disputes quickly; if the middle class can no longer afford to hire an attorney; if the poor have no redress for grievances; or if the system has become so complicated that only specialized attorneys can navigate the complexities, then they all are being denied access to justice.

Moreover, the old adage is true: justice delayed is justice denied.

- --Our budget proposes to add some judges in highly overcrowded courts in some of our growing communities.
- --We propose to reduce an extremely heavy workload at the Montana Supreme Court by bringing in a mediator to help settle cases that ought to be settled.
- --We propose to assist individual Montana citizens with court service areas, places where you can get proper forms and assistance with the court process without unnecessary expense. Not all legal matters need attorneys. There are many ways we can simplify the process and provide people with helpful solutions.

Now we recognize that with judicial independence comes the corresponding responsibility, to be accountable:

- --Accountable to the people we serve;
- --Accountable to the Legislature, especially as to how we spend public funds; and
- --Accountable to the rule of law by virtue of the responsibilities we have to our Constitution and Montana statute.

In an effort to be more accountable, the Judicial Branch has undertaken a series of performance measures. At the Supreme Court, a number of case processing measures have been identified.

The Court is very much aware of concerns about backlogged cases. Significant improvements have been made in the last few months, and now only a few cases have been sitting for more than a year. We hope to adopt other efficiencies in the near future, while at the same time upholding our duty to the litigants to do a quality job.

In the District Courts, performance standards are now being developed. Surveys of court users are completed and formulas have been adopted to accurately measure case loads and case timeliness.

Finally, let me say that there are a number of things we, the Judiciary, can do to prevent future expenditures of precious state funds.

Drug courts and Treatment courts in general <u>can</u> and <u>do</u> save taxpayer dollars. And last session, Legislators had the foresight to fund this program for the first time.

Two years ago 50% of the children in foster care were there because of their parents' use of drugs—methamphetamine in particular.

An incredibly high percentage—up to 90%—of prison inmates (both male and female) are incarcerated with chemical dependency problems—as many as half, or more, for meth. And, of course, many of our prisoners have severe mental illness problems.

All of these social problems cause a tremendous drain on state and local government budgets. Treatment courts divert some of these people to less expensive and more effective alternatives. They can keep kids out of Pine Hills or even more expensive out-of-state placements.

Treating mental illness in a community can prevent tragedies like the recent episode in Glasgow.

Drug courts do reunite shattered families.

Recently I attended a graduation ceremony at a family Drug court in Butte. One young woman had six children, all now <u>out</u> of foster care. She had a job and was a productive member of society and back together with her kids.

Many of our judges in Montana are committed to addressing these problems in their communities—problems they see every day. Treatment courts are a strain on judges' time and energy. However, they are very rewarding as well. They do see good things happen in a courtroom—not a common occurrence in our courts.

Nationally, it has been proven that Treatment courts are by far the most effective thing we can do to address drug abuse and the problems that go with it. And thanks to you, last session, for providing some funding for these important programs. I hope they will be able to continue.

We believe our proposals will help to ensure that the small business owner, the man injured through no fault of his own, the mom, the defendant wrongly accused, and the child crying in the crib get their opportunity to resolve their crises.

While I have been Chief Justice for only a short period of time, I have enjoyed the experience immensely. I thank the people of Montana for giving me this opportunity.

Thank you again for inviting me to speak with you today.

I know all of you have a lot to do in the next 64 days!

Good luck this Session!

President Story asked the select committee to approach the rostrum and to escort the Chief Justice and the honored guests from the chambers

The joint session of the House and Senate adjourned at 2:18 p.m.

DAVE HUNTER Chief Clerk of the House BOB BERGREN Speaker of the House